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 1
                  IN THE UNITED STATES DISTRICT COURT
                FOR THE MIDDLE DISTRICT OF PENNSYLVANIA
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   UNITED STATES OF AMERICA:
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                                 3:CR-18-97
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   ROSS ROGGIO
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 8
                     THE HONORABLE ROBERT D. MARIANI
       BEFORE:
 9
       PLACE:
                      COURTROOM NO. 4
10
       PROCEEDINGS: TRIAL EXCERPT - ALEX DOUVILLE
11
       DATE:
                      THURSDAY, MAY 11, 2023
12
   APPEARANCES:
13
   For the United States:
14
   TODD K. HINKLEY, ESQ.
   UNITED STATES ATTORNEY'S OFFICE
   WILLIAM J. NEALON FEDERAL BUILDING
   SUITE 311
16
   SCRANTON, PA 18501-2830
17
   SCOTT ANDREW CLAFFEE, ESQ.
18 l
   DOJ-NSD
   COUNTERINTELLIGENCE & EXPORT CONTROL SECTION
19
   950 PENNSYLVANIA AVENUE NW
   WASHINGTON, DC 20530
20
   PATRICK JASPERSE, ESQ.
21
   DOJ-CRM
   1301 NEW YORK AVE., NW
22
   WASHINGTON, DC 20530
23 For the Defendant:
24 GINO A. BARTOLAI, JR., ESQ.
   238 WILLIAM STREET
25
   PITTSTON, PA 18640
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It's my job to ensure that the cases that we receive for

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Α.

exports for defense articles are adjudicated to ensure they are consistent with U.S. national security and foreign policy, and I run the day-to-day operations of my team. I have two teams about five to eight people each of who process the cases, and I do the final adjudication of their cases.

6 Q. What is a case?

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- A. Oh, a case is whenever a -- I work with direct commercial sales of exports of defense articles. And whenever an applicant or someone who is in the business of selling arms overseas gets a purchase order, they need to submit a license to export hardware and defense services or tech data. So I supervise, and we review those cases.
- 13 Q. What does the small arms and training do?
- 14 A. The small arms and light weapons team --

two and three. We also do nine and 14.

15 Q. Sorry.

- A. That's fine. The United States munitions list is divided up into categories, 21 categories. My team controls the small arms and light weapons categories. Those are categories one,
- 20 Q. How about the other division, space and missile --
- A. Yes, space and missile covers -- as you would believe, the category four is for missiles, category 15 is space.
- 23 Q. What did you do before you became a division chief?
- 24 A. I was a licensing officer on the space and missile team.
- 25 Q. What does a licensing officer do?

A licensing officer gets assigned cases -- export license Α. cases that they need to review. I review them for regulatory and administrative review to make sure that they have submitted all the correct paperwork. Then I make sure that the application is filled out correctly and selecting the right categories.

Then I staff the case out to reviewers to review the case for national security and foreign policy concerns. And then when those staffing positions submit their final positions, 10 then I review those positions and do a final adjudication of the case and either issue it as an approval, approval with conditions or a R. W. A., which is return without action or a denial.

- 14 Q. So how many of these types of reviews you have done 15 yourself?
- 16 Α. Thousands.
- 17 Q. In your role as division chief, you supervise others that 18 perform reviews?
- 19 Α. Yes.

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- 20 Q. How many reviews have you supervised in that capacity?
- 21 Α. Last year and the year previously, my small arms and light
- 22 weapons team did about 10,000 cases each year.
- What's your educational background? 23 Q.
- I have a master's degree in American history and a 24 Α. 25 bachelor's in European history.

- 1 Q. Are you familiar with generally with how the state 2 department controls certain items for export?
- 3 A. Yes.
- 4 Q. And if items are controlled for export, what are those 5 items called?
- 6 A. Defense articles.
- 7 Q. Can you describe the general organization of the export 8 regulations?
- 9 A. Yeah, Congress passed the Arms Export Control Act, and 10 that is the law that delegated or that authorized the
- 11 presidents to control the export of and temporary import of
- 12 defense articles. Now, the law -- that's the law, but the
- 13 regulations that -- the regulations that we use to implement
- 14 the law is called International Traffic and Arms Regulations,
- 15 the I.T.A.R. Within the I.T.A.R. it's divided into nine
- 16 chapters. One of those chapters is the United States munitions
- 17 list, a listing of all defense articles that what the U.S.
- 18 government considers a defense article to be controlled, and it
- 19 also talks about registration and how to submit licenses and
- 20 policies and procedures.
- 21 Q. So what's a defense article?
- 22 A. A defense article is a thing that is on the United States
- 23 munitions list that is especially designed for a military
- 24 purpose.
- 25 Q. How is the United States munitions list categorized or

6 organized? 11 2 It's divided up into 21 categories. Each one is -- has a separate commodities they are called -- so categories one would be small arms, category two is larger weapons, like, above 50 41 5 caliber machine guns, category three is ammunition, four is 6 missiles and so on. 7 Does your day-to-day work involve referencing the United Q. 8 States munitions list? 9 Α. Every day. 10 Q. I believe you also talked a little bit about the licensing process. Are you familiar with the licensing process at D. D. 11 **I** T. C.? 12 13 Α. Yes. 14 Q. How did you come to be familiar with that process? 15 By, like, going through training and processing and being Α. on -- and being a licensing analyst on a commodity team. 16 17 Q. Have you testified before as an expert on defense articles United States munitions list and the state department licensing 181 19 process for exports? 20 Yes. Α. 21 MR. CLAFFEE: Your Honor, the government offers Alex 22 Douville as an expert on defense articles, the U.S.M.L., United 23 States Munitions List, and the state department licensing

MR. BARTOLAI: He's accepted.

24

process.

7 1 THE COURT: The witness is received as you have 2 offered him as an expert as you described him. MR. CLAFFEE: Thank you, Your Honor. 3 DIRECT EXAMINATION 4 5 BY MR. CLAFFEE: 6 Q. Are you familiar with a firearm known as an M. 4 rifle or 7 M. 4 carbine? 8 Α. Yes. 9 Q. Can you describe that weapon, please? 10 A. An M. 4 fully automatic firearm is a military assault 11 rifle that is used by our armed forces. Is an M. 4 rifle a defense article? 12 Q. 13 A. Yes. 14 Q. Was it listed on the United States Munitions List in 2016? 15 A. Yes. 16 Q. Under what category? 17 Α. Category 1 B, and 1 B. is automatic firearms up to and including 50 caliber. 19 Q. I would like to show you an exhibit that has been previously been admitted. It's Government's Exhibit 9.5. 20 Did 21 you read the column that says description and what item they are listed under that? 22 23 Yes, the first one is M. 4 bolt gas ring. The second is Α. firing pin retainer, and the third is -- just says expedite

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shipping.

- 1 Q. So just focusing on the first two, are you familiar with
- 2 those two items?
- 3 A. Yes.
- 4 Q. What's an M. 4 bolt gas ring mil?
- 5 A. A gas ring is a part and component of an M. 4 rifle. It
- 6 helps regulate the flow of gas into the bolt carrier group.
- 7 Q. What's a firing pin retainer?
- 8 A. Firing pin retainer is a part and component of an M. 4
- 9 that basically helps retain or helps keep the firing pin within
- 10 the bolt carrier group as well.
- 11 Q. So let's take these one by one starting with the gas
- 12 rings. Do you know if M. 4 bolt gas rings were contained on
- 13 the United States Munitions List in 2016?
- 14 A. Yes.
- 15 Q. How do you know?
- 16 A. Because they were found under category 1 H., which is
- 17 parts and components of weapons contained under 1 B., which is
- 18 a fully automatic.
- 19 Q. How about firing pin retainers? Were they controlled on
- 20 the United States Munitions List in 2016?
- 21 A. Yes.
- 22 Q. How do you know that?
- 23 A. Because they are contained under category 1 H., which is
- 24 also the same as parts and components of articles under 1 B.
- 25 Q. Why were these two items controlled on the United States

Munitions List?

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A. They are controlled because they are inherently specially designed for a defense article. That's why they are on the United States Munitions List.

- Q. Have you formed an opinion as to whether the items in Government's Exhibit 9.5, the gas rings and the firing pin retainers, required a license to export to Iraq in 2016?
- 8 A. Yes.
- 9 Q. What's that opinion?
- 10 A. That they would require a license to be exported from the 11 country.
- Q. If an item is on the United States Munitions List, what does a person need to do in order to be able to export that item to a foreign country?
- A. First of all, a person or a company that's in the business of manufacturing and/or exporting defense articles need to be registered with the state department, with our office, department of -- director of defense trade controls. They
- register. They will come in. There's a fee structure with
 that. And once they are registered, then they are eligible to
 be able to submit licenses to export defense articles.
- Q. Just because they are registered, are they automatically
- 23 entitled to a license?
- 24 A. No.
- 25 Q. What would they need to show for a license?

1 Once they are registered, then they are able to submit Α. 2 licenses through an online portal, D.E.C.C.S. They will be 3 able to submit their licenses through there. It comes to us so we can review it. Each license for export needs to have a 41 5 purchase order, needs to have an end use statement from a foreign party, and it needs to contain all of the parties 6 7 involved with the transaction, freight orders, intermediaries, 81 sources, manufacturers, and the license itself needs to have 9 the country of ultimate destination. It needs to have a 10I quantity, needs to have the commodity description, and it needs to have a value. 11

- 12 Q. Those requests for licenses through the D.E.C.C.S. system
 13 come through your office?
- 14 A. Yes.

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- 15 Q. In 2016 if you had received an application for a license 16 to ship M. 4 bolt gas rings or firing pin retainers to Iraq, 17 would you approve that request for license?
 - A. Each case is reviewed on a case-by-case basis. First it would need to go through regulatory and administrative to review to make sure they had all the paperwork. If they didn't have the paperwork, it would be sent back and they can resubmit. If we had -- if they had all the correct paperwork and then we'd staff it out to the defense department and other staffing points for -- to review it for national security and foreign policy concerns. For Iraq, Iraq is a 126.1 country

which is section 126.1 of the International Traffic and Arms

- 2 Regulations. That chapter, 126.1, is a listing of countries
- 3 where we have restrictions for what can be exported to those
- 4 countries.
- 5 Q. Is that also known as a policy of denial?
- 6 A. It can be.
- 7 Q. Can you explain what that means?
- 8 A. Yeah, well, it's for -- there's different levels of
- 9 countries on the 126.1 list. 126 D. 1 are countries that we
- 10 have a policy of denial. Those are for China, for Iran and
- 11 Belarus and countries like that. D. 2 countries are other
- 12 countries which have -- are not as restricted but we have a --
- 13 generally a policy of denial unless they meet certain
- 14 carve-outs for each country.
- 15 Q. Does the state department maintain records of all persons
- 16 or entities who have registered with D. D. T. C. to be able to
- 17 be able to export defense articles?
- 18 A. Yes.
- 19 Q. Does the state department maintain records of all licenses
- 20 it has issued for exporting defense articles?
- 21 A. Yes.
- 22 Q. Have you checked to see if the defendant Ross Roggio has
- 23 ever registered with D. D. T. C.?
- 24 A. Yes.
- 25 Q. Has he?

- 1 A. No, he has not.
- 2 Q. Did you also check a company by the name of Roggio
- 3 Consulting?
- 4 A. Yes.
- 5 Q. And what was the result of that check?
- 6 A. No company by that name has been registered with us.
- 7 Q. Have you also checked to see if the defendant Ross Roggio
- 8 has ever been issued an export license by D. D. T. C.?
- 9 A. Yes.
- 10 Q. What was the result of that check?
- 11 A. We have no record of any export licenses for that
- 12 individual.
- 13 Q. How about for Roggio Consulting?
- 14 A. No.
- 15 Q. So the defendant has never registered with the state
- 16 department or been issued any licenses by the state department?
- 17 A. No.
- 18 Q. I would like to show you what's been previously marked as
- 19 Government's Exhibit 19.3. You have a binder three-ring binder
- 20 I will bring you.
- 21 A. Yes.
- 22 Q. Flip to the tab that says 19.3. Look at that and read it
- 23 to yourself a little bit. Look up when you're ready to
- 24 proceed. Do you recognize this document?
- 25 A. Yes.

BY MR. CLAFFEE:

24 I will direct to direct your attention to the second 25 paragraph of this memo. What does this paragraph say

- generally? You don't need to read the whole thing.
- A. This paragraph basically says that we did a search in our systems for a Ross William Roggio Consulting and Ross Gotham
 Brogan.
- Q. The next page, the first full paragraph, what does that generally say?
- 7 A. That we also did a search for a Roggio Consulting 8 Corporation in our systems.
- 9 Q. Is the license and registration history check in this 10 exhibit consistent with the checks you performed yourself?
- 11 A. Yes.
- 12 Q. You testified earlier that an M. 4 rifle was a defense 13 article in 2016. Are you also familiar with what a defense 14 service is?
- 15 A. Yes.
- 16 Q. What is a defense service?
- 17 A. A defense service is when a person or a company furnishes
- assistance to a foreign party in the design, development,
- 19 production, manufacture, operation, use, integration of a
- 20 defense article.
- 21 Q. In your opinion, would assisting or training a foreign
- 22 person in the manufacture of an M. 4 rifle be a defense
- 23 service?
- 24 A. Yes.
- 25 Q. What about assisting or training in the production of an

- 1 M. 4 rifle?
- 2 A. Yes.
- 3 Q. Or assisting or training in the assembly of an M. 4 rifle?

- 4 A. Yes.
- 5 Q. Assisting in the testing of an M. 4?
- 6 A. Yes.
- 7 Q. What, if anything, is required from D. D. T. C. before a
- 8 U.S. person can provide a defense service?
- 9 A. It's similar to what -- the other licenses we receive. We
- 10 need to receive a -- it's called a technical assistance
- 11 agreement. It's a larger license which includes -- could
- 12 include hardware, and it's for larger programs where we need --
- 13 where there needs to be an exchange and a back and forth of
- 14 assistance and tech data and defense services in the making or
- 15 distributing or sale of a defense article.
- 16 It's different than a regular hardware license because
- 17 that's just a straight up company -- country A. is buying a gun
- 18 from somebody and they're just shipping it to them. This one
- 19 is when they need to have a back and forth and we need to
- 20 provide assistance in order to do whatever they are trying to
- 21 do.
- 22 Q. Okay. Would your license check that you performed on the
- 23 defendant have turned up any of these technical assistance
- 24 agreements or written approvals from D. D. C. T. to provide
- 25 defense services?

- 1 A. Yes.
- 2 Q. Did any of those show up?
- 3 A. No.
- 4 Q. So the defendant did not have any registration, license or
- 5 approval from D. D. T. C. to provide any defense services
- 6 either?
- 7 A. No.
- 8 Q. I would like to show you what's been previously marked as
- 9 Government's Exhibit 19.5 if you want to just flip two more in
- 10 the binder. Do you recognize this exhibit?
- 11 A. Yes.
- 12 Q. Generally what is it?
- 13 A. It's a letter to Homeland Security talking about the
- 14 classification of certain articles and whether they fall on the
- 15 U.S. --
- 16 Q. Who sent this letter?
- 17 A. This is from a Rick Koelling.
- 18 Q. I think you said he goes by Rick?
- 19 A. Yes.
- 20 Q. Do you know Rick Koelling?
- 21 A. Yes, I do.
- 22 Q. Who is he?
- 23 A. He is the deputy director for the Office of Defense Trade
- 24 Controls and Policy.
- 25 Q. Are you familiar with how Mr. Koelling would come to

respectively about six lines down or five lines down?

24

25

Α.

Yeah.

- Q. Read on. What does that mean?
- 2 A. What's it mean, or what does it say?
- 3 Q. Consequently -- read that to the jury.
- 4 A. Sure. Consequently, a commodity jurisdiction
- 5 determination as described in I.T.A.R. 120.4 is not required.
- 6 Q. What's not required?
- 7 A. A commodity or jurisdiction determination.
- 8 Q. What is that?

- 9 A. That's when there is doubt as to if a manufacturer or an
- 10 he exporter has doubt as to something as on the U.S.M.L.,
- 11 United States Munitions List, and they can submit a commodity
- 12 jurisdiction request to our commodity jurisdiction team.
- 13 Q. So, okay. I understand. If it's doubtful they can submit
- 14 that request. Is that what that's about?
- 15 A. Yeah.
- 16 Q. If there's dual purposes, is that a reason to be doubtful
- 17 for an item, dual purposes?
- 18 A. No.
- 19 Q. No. Like, for instance, the difference between a firing
- 20 pin retainer and cotter pin, is that just semantics?
- 21 A. And a what?
- 22 Q. Cotter pin.
- 23 A. I don't know what a cotter pin is.
- 24 Q. Okay. All right. How about can I have -- there's a photo
- 25 of some -- let me get that.

Do you know whether or not they are mil spec?

25

Q.

- 1 A. No.
- 2 Q. And I think -- and I know you -- can I have 19.3 for a
- 3 moment, please? Government's Exhibit 19.3. And I think this
- 4 is a multi-page document. Would you go to the next page? Stop

- 5 right there. Thank you. And we have -- you recall testifying
- 6 to that, correct?
- 7 A. Yes.
- 8 Q. It says history check -- a license and registration
- 9 history check for Roggio Consulting Company, right --
- 10 A. Yes.
- 11 Q. And also the next one would be Roggio Arsenal, right?
- 12 A. Yes.
- 13 Q. And the next paragraph, Kristy Lynn Roggio, correct?
- 14 A. Yes.
- 15 Q. That would be the next paragraph, second line.
- 16 A. Yes.
- 17 Q. And the next paragraph, Amanda Mecomber?
- 18 A. Yes.
- 19 Q. The very first one was Ross Roggio, correct?
- 20 A. Yes.
- 21 Q. And the government asked you -- or the case agents in this
- 22 case submitted those names and asked you to run the check on
- 23 those names?
- 24 A. Yes.
- 25 Q. Is that how that works? All right. You said -- you

- 1 talked a little bit about the munitions list. What are defense
- 2 articles was the question, and I believe it was your answer,
- 3 things that are on the munitions list, right. And I think you
- 4 -- you went a little bit farther. Things that are specifically
- 5 designed for military purposes?
- 6 A. Yes.
- 7 Q. So an AR-15 versus an M. 4, is that a defense article?
- 8 A. What kind of AR-15?
- 9 Q. Colt AR-15, like, a Colt type -- I guess -- well, I have
- 10 to get specific I guess, right. Like a Colt A. 4, AR-15?
- 11 A. A fully automatic one, no. A semiautomatic Colt firearm
- 12 or a Colt AR-15 is not.
- 13 Q. Is not. In other words, so it has to be fully automatic
- 14 to be on the munitions list?
- 15 A. Currently, yeah.
- 16 Q. Now, these parts you, know, these firing pin retainers,
- 17 they are interchangeable with AR-15s, right?
- 18 A. They could be, yes.
- 19 Q. As well as the gas ring containers, they can be
- 20 interchangeable with AR-15s?
- 21 A. Yes, they could be.
- 22 Q. It's the same platform, correct?
- 23 A. Same platform? It's different platforms, same part.
- 24 Q. Thank you.
- MR. BARTOLAI: Nothing further.

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             THE COURT: Redirect?
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             MR. CLAFFEE:
                           Briefly, Your Honor.
   REDIRECT EXAMINATION
 3
   BY MR. CLAFFEE:
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 5
        I believe in response to one of counsel's last questions
   Q.
   he asked you if a semiautomatic AR-15 was on the United States
 7
   Munitions List, and I believe you said currently not. Is that
 8 right?
        Yes.
 9
   Α.
10 Q.
        What about in 2016?
        It was on the -- it was considered a defense article in
11
   Α.
12 2015.
13
   Q.
        And 2016?
14 A.
        2016 as well.
15
             MR. CLAFFEE:
                           Thank you. No further questions.
16
             MR. BARTOLAI: Your Honor, I'm sorry. I had another
17
   question that I forgot to ask, and I think it's --
18
             MR. CLAFFEE: Is it within the scope of direct?
19
             MR. BARTOLAI:
                            It is.
20
   RECROSS EXAMINATION
21
   BY MR. BARTOLAI:
22
        When you talk about things on the munitions list and the
   Q.
23
   regulations, would you agree with me that aside from a license,
   other approval can be done on a case-by-case basis?
24
25
        Sometimes, yes.
   Α.
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- 1 Q. For instance, non-lethal military equipment, correct?
- 2 A. To who?
- 3 Q. To Iraq or these countries on the D. 2 list.
- 4 A. If it's -- are you saying they wouldn't require a license?
- 5 Q. No, they can other approval though.
- 6 A. I'm sorry. I am confused by your --
- 7 Q. In other words, if there's a policy against shipping items
- 8 to Iraq, there can be a license or other approval can be issued
- 9 on a case-by-case basis for that type of services and those
- 10 type of items, defense articles?
- 11 A. For Iraq -- the carve-outs for exports to Iraq are for --
- 12 we'd only accept licenses for non-lethal stuff or stuff that
- 13 was approved by the national government of Iraq.
- 14 Q. Or lethal military equipment required by the government of
- 15 Iraq or coalition forces, correct?
- 16 A. Yes.
- 17 Q. So that would be an exception?
- 18 A. No. You would still require a license, but we'd be able
- 19 to approve it if it was for those end use purposes.
- 20 Q. For the government of Iraq or for the coalition forces?
- 21 A. Yes.
- 22 MR. BARTOLAI: Nothing further. Thank you.
- 23 MR. CLAFFEE: Quick clarifying question, Your Honor.
- 24 REDIRECT EXAMINATION
- 25 BY MR. CLAFFEE:

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25
 1
   Q.
        Even if one were to seek a license through this other
 2
   approval exceptions that counsel just referred to, would one
   still have to be registered with D. D. T. C.?
        Yes.
 4
   Α.
 5
             MR. CLAFFEE: That's it.
 6
   RECROSS EXAMINATION
   BY MR. BARTOLAI:
 7
 8
        Are there any circumstances where the other approval
 9
   wouldn't be in your indices of who has a license and who does
10 not?
11
   Α.
        No.
12
   Q.
        No.
             Very good.
                         Thank you.
13
             THE COURT:
                          Thank you, sir. You can step down.
14
             MR. CLAFFEE:
                            May the witness be excused?
15
             THE COURT: Any objection to him being excused?
16
             MR. BARTOLAI:
                             No objection.
17
             THE COURT: The witness is excused. Call your next
18 l
   witness.
19
20
21
22
23
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26 REPORTER'S CERTIFICATE 1 2 3 I, Laura Boyanowski, RMR, CRR, Official Court Reporter for 4 the United States District Court for the Middle District of 5 Pennsylvania, appointed pursuant to the provisions of Title 28, United States Code, Section 753, do hereby certify that the 7 foregoing is a true and correct transcript of the within-mentioned proceedings had in the above-mentioned and 9 numbered cause on the date or dates hereinbefore set forth; and I do further certify that the foregoing transcript has been 10 11 prepared by me or under my supervision. 12 13 14 s/ Laura Boyanowski, RMR, CRR Laura Boyanowski, RMR, CRR 15 Official Court Reporter 16 REPORTED BY: 17 LAURA BOYANOWSKI, RMR, CRR Official Court Reporter 18 United States District Court Middle District of Pennsylvania 235 N. Washington Avenue 19 Scranton, PA 18503 20 21 (The foregoing certificate of this transcript does not apply to any reproduction of the same by any means unless under 22 the direct control and/or supervision of the certifying reporter.) 23 24 25